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| ANNEX C1Bis: Twinning Light Fiche **[[1]](#footnote-1)****Project title:** Strengthening the capacity to implement National Criminal Intelligence System (NCIS)**Beneficiary administration:**  Ministry of Interior **Twinning Reference:** SR 15 IPA JH 01 17 TWL**Publication notice reference:** EuropeAid/139276/DD/ACT/RS  |

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| **EU funded project*****TWINNING INSTRUMENT*** |

**1. Basic Information**

1.1 Programme: IPA 2015 - Decision Number 2015/038-441 – Direct Management mode

1.2 Twinning Sector: Justice and Home Affaires

1.3 EU funded budget: 200.000 EUR

**2. Objectives**

**2.1** Overall Objective(s):

To support Serbia’s commitment in meeting EU standards in the field of safety and security including through implementation of Action Plan on Chapter 24 and Accession Negotiation for Chapter 24: Justice, Freedom and Security

2.2 Specific objective:

To prepare for the establishment of a single National centralized criminal intelligence system (NCIS) and a safe platform for communicating between law enforcement bodies in order to fight efficiently against organized crime

2.3 The elements targeted in strategic documents i.e. National Development Plan/Cooperation agreement/Association Agreement/Sector reform strategy and related Action Plans

**Stabilisation and Association Agreement** (SAA), in its Article 80 committed to reinforcement of institutions and rule of law, states “*In their cooperation on justice, freedom and security, the Parties shall attach particular importance to the consolidation of the rule of law, and the reinforcement of institutions at all levels in the areas of administration in general and law enforcement and the administration of justice in particular. Cooperation shall notably aim at strengthening the independence of the judiciary and improving its efficiency, improving the functioning of the police and other law enforcement bodies, providing adequate training and fighting corruption and organised crime”*. In addition, Article 86 (Preventing and combating organized crime and other illegal activities) stipulates that *“The Parties shall cooperate on combating and preventing criminal and illegal activities, organized or otherwise, such as: (C) corruption, both in private and public sector, in particular linked to non-transparent administrative practices”.*

**Serbia 2016 Annual Report**

<http://ec.europa.eu/enlargement/countries/package/index_en.htm>

Current situation is extensively reported in

1) Section 2.3 (Rule of Law) - sub section "Fight against organised crime" and

2) Chapter 24

**EU Common Position and the interim benchmarks for Chapters 24:**

<http://data.consilium.europa.eu/doc/document/AD-21-2016-INIT/en/pdf>

The Common position for chapter 24 states:

*"The EU notes that Serbia plans to prepare for the electronic exchange of data between law enforcement authorities and judicial authorities in charge of the fight against organised crime. The EU recalls the importance for Serbia to have a centralised criminal intelligence system and a safe platform for communicating between law enforcement bodies and invites Serbia to invest in ensuring a smooth connection of relevant databases and to improve the collection of unified crime statistics. The United Nations Office on Drugs and Crime (UNODC) International Classification of Crime for Statistical Purposes (ICCS) provides a good and comprehensive framework on which such an exercise may be based."*

**Non-paper on the state of play regarding chapters 23 and 24 for Serbia May 2017**

[***http://www.seio.gov.rs/upload/documents/eu\_dokumenta/non\_paper\_ch23\_24\_eng.pdf***](http://www.seio.gov.rs/upload/documents/eu_dokumenta/non_paper_ch23_24_eng.pdf)

**The Screening Report and the Action Plan for the Chapter 24:**

[**http://bit.ly/2w5vPg6**](http://bit.ly/2w5vPg6)

English version

[**http://bit.ly/2f8095D**](http://bit.ly/2f8095D)

The EC screening report recommendation in area ***Fight against organized crime*** on Serbia's preparations for membership (year 2014) recommends to "*Prepare for the establishment of a single centralized criminal intelligence system and a safe platform for communicating between law enforcement bodies. Ensure better connection of relevant databases (including an analysis of the costs, administrative resources, budget and training needs) and improve the collection of unified crime statistics*".

**The Action Plan for Chapter 24** tackles the topic of this twinning under section 6 (Police cooperation and fight against organised crime) with more specific information under sub-section on Intelligence–Led Policing on page 167.

Furthermore, recommendation 6.2.2 of the Action Plan for Chapter 24 states:

"*Prepare for the establishment of a single centralised criminal intelligence system and a safe platform for communicating between law enforcement bodies. Ensure better connection of relevant databases (including and analysis of the costs, administrative resources, budget and training needs) and improve the collection of unified crime statistics*"

The recommendation is followed by 6 activities (6.2.2.1 to 6.2.2.6): in drafting their application applicants are requested to be fully acquainted with the above recommendation and activities which must be duly taken into consideration.

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This project will also contribute to prepare for Serbia implementation of the **Convention implementing the Schengen agreement** of 14 June 1985 in Article 46 is stated: “*In specific cases, each Contracting Party may, in compliance with its national law and without being so requested, send the Contracting Party concerned any information which may be important in helping it combat future crime and prevent offences against or threats to public policy and public security. (…) Information shall be exchanged, without prejudice to the arrangements for cooperation in border areas referred to in Article 39(4), via a central body to be designated. In particularly urgent cases, the exchange of information within the meaning of this Article may take place directly between the police authorities concerned, unless national provisions stipulate otherwise. The central body shall be informed of this as soon as possible.”*

This project is in line with the **Directive(EU) 2016/680 of the European Parliament and of the Council of 27 April 2016 on protection of natural persons with regards to the processing of personal data by competent authorities for purposes of the prevention, investigation, detection or prosecution of criminal offences of the execution of criminal penalties, and on the free movement of such data,** and repealing Council Framework Decision 2008/977/JHA; *“In accordance with this Directive, Member States shall: (a) protect the fundamental rights and freedoms of natural persons and in particular their right to the protection of personal data; and (b) ensure that the exchange of personal data by competent authorities within the Union, where such exchange is required by Union or Member State law, is neither restricted nor prohibited for reasons connected with the protection of natural persons with regard to the processing of personal data.”*

**3. Description**

3.1 Background and justification:

The Republic of Serbia is located at the crossroads of Central and Southeast Europe and is the central part of the Balkans.

The Republic of Serbia signed the Stabilization and Association Agreement with the EU on 29 April 2008 which, upon completion of the ratification process in the National Assembly of the Republic of Serbia, the Parliaments of EU Member States and the European Parliament, entered into force on 1 September 2013. The European Council granted the status of candidate country to Serbia in March 2012 and decided to open accession negotiations in June 2013.

Following the adoption of the framework for accession negotiations with Serbia by the European Council in December 2013, the first Intergovernmental Conference with Serbia was held in January 2014. The analytical examination of the EU *acquis* (screening process) started in September 2013 and it was completed in March 2015. Serbia remained committed to its strategic goal of EU accession and continued to build track record in implementing the obligations of the SAA and to implement an ambitious political and economic reform agenda. In April 2016 it successfully finalized the action plans required for the opening of the rule of law negotiating chapters (opening benchmarks).

Accession negotiations for chapters 23 and 24 were opened in July 2016.

The opening of the two chapters represents an important milestone in the accession negotiations with Serbia. Under the new approach, both chapters are tackled early in the enlargement process to allow Serbia to develop a solid track record of reform implementation. This is aimed at ensuring sustainable and lasting reforms in the area of the rule of law.

The EU developed its common positions on the basis of the Action Plans. The Action Plans allow the EU to assess the substantial reforms Serbia is planning in the months and years ahead, *inter alia* in areas such as judiciary, fight against corruption, fundamental rights, migration, asylum, visa policy, external borders and Schengen, judicial and police cooperation, and the fight against organised crime and terrorism.

In line with the new approach, interim benchmarks were defined in the EU Common Positions in order to facilitate the assessment of Serbia's progress in the area of the rule of law. These include legislative amendments, robust monitoring mechanisms, institutional and coordination arrangements, initial track records as well as the administrative capacity and resources required to implement and enforce the relevant acquis in the respective chapters. There are 50 interim benchmarks for Chapter 23 and 41 interim benchmarks for Chapter 24 to be met by Serbia.

The interim benchmarks for Chapters 23 and 24 are included respectively in the following documents (EU Common Position) respectively:

Chapter 23: <http://data.consilium.europa.eu/doc/document/AD-20-2016-INIT/en/pdf>

Chapter 24: <http://data.consilium.europa.eu/doc/document/AD-21-2016-INIT/en/pdf>

3.2 Ongoing reforms:

Concerning the subject of this Twinning, up until now relevant data contained in the automated records of the Ministry of Interior are being statistically processed within the *Joint Information System (JIS)* on a monthly and cumulative basis (considering work areas, public safety and territorial principle, starting from the lowest organizational territorial units - police stations across Police Directorate to the MOI as a whole).

The JIS covers all areas of the Ministry’s scope, with a significant number of crime-related information and data stored in various databases, and it is in use for operational activities.

The legal framework for keeping and using information and data is the "*Law on Police*" and other special laws. Access to information and the data contained in electronic records is gained in accordance with the assigned access rights and user access which determines whether the data can only be consulted, and / or also entered and updated. Access is ensured through the use of passwords and codes, as well as by smart cards. The use of eID smart card and digital signature mechanism is integrated in some applications. The access system also allows tracking of time, used data sets (entered, edited or viewed) and persons who used that data/information.

Electronic exchange of data and information with other state authorities, is based on web services technology. The exchange of data and information is also carried out in other ways while respecting all necessary measures of data and information protection (e.g. by using encryption system on removable media).

The further development of a safe platform for communicating between the various law enforcement bodies is needed in order to provide more efficient and effective coordination and collaboration of all the authorities collectively responsible for the fight against organized and other forms of crime.

Such a safe platform can be achieved through the development and the implementation of a **National Criminal Intelligence System (NCIS)**. The Ministry of Interior was tasked to take the lead within a Multi-representative Working Group (MWG) which was established in order to outlining the required steps for the development of the national system.

The purpose of the NCIS (as outlined by the Multi-representative Working Group) is to implement a national system (or to establish a national platform) capable to interconnect the numerous disconnected systems Serbia can count on. Its objective is to have a system that should allow among other:

- **Multi-lateral** secure interconnections of existing Serbian Systems so as to exchange-*without human interference*- a predefined set of available data considered relevant to effectively improve each Institution's legal mandate and to efficiently carry out investigation/prosecution or to directly or indirectly gather intelligence.

- **Unilateral** secure interconnections to other specific systems, administrated by Institutions not needing-*in accordance to their mandate*- information owned by other Institutions (e.g Cadastre, National Bank, Central Registry Securities and Clearing House, pension funds etc)

- To queries and simultaneously obtain relevant data;

- Automated processing and unification of pre-defined national and sectorial **statistical** data;

- Data **flagging** via automated early warning messages;

-The establishment of an **encrypted mail-system**- *requiring human interference-* to consent all relevant Institutions to be part of a sort of dedicated intranet area. This mail system can facilitate Institutions to timely request and receive additional information/intelligence not accessible via the NICIS or simply be used for any other kind of written Institutional communications.

The interconnection of systems via the NCIS will impact positively on the system's interoperability and will contribute to improve:

* the effectiveness of the investigations and of the prosecution;
* synergy (cooperation, coordination and collaboration) between Serbian Institutions;
* public security safety and order;
* quality and timely data exchange among all relevant Serbian Institutions in accordance to the respective legal mandates;
* automated collection of national statistics.

The NCIS platform should be established physically within the Ministry of Interior.

The MoI should receive the relevant know how from EU Member States (EUMS) experts. To enhance the sustainability of the training process, training should be carried out applying the training-of- trainers approach.

3.3 Linked activities:

**EU funded projects:**

**IPA 2015 "Supply of ICT equipment, security equipment, software solutions and analytical tools for strengthening capacities within Home Affairs Sector for the fight against organized crime by implementation of: Intelligence Led Policing, National Criminal Intelligence System and Strengthening international police cooperation (in line with EUROPOL standards)".** The supply tender is in preparation and it is directly linked to this project

**IPA 2013 “Fight against organised crime (Human trafficking, drugs trafficking, illicit arms trafficking, financial investigation)” (Twinning)**

This twinning started on October 2016 and it has an implementation period of 18 months.

The EUMS designated to implement this twinning will be requested to build up collaboration and coordination in order to create synergies and (more important) to avoid overlapping with the activities carried out by this twinning.

The overall objective of the Project is to contribute to Serbian’s efforts in harmonising relevant national policies in line with EU standards and the EU *acquis*.

The project has 2 components:

Component 1: To strengthen law enforcement institutions’ (Criminal Police Directorate and Prosecutors office) capacities to investigate (police) and lead investigations and prosecute organised crime (prosecutor’s office).

Component 2: To build capacity of investigation techniques in solving cases of crime (organised and others) by improvement of the efficiency and working conditions, of the physical-chemical and toxicological laboratories of the Ministry of the Interior in accordance with EU standards (ISO/IEC 17025:2006) and initiate/continue the process of the Laboratory accreditation to EU standards.

**IPA Regional Programme 2013 “Fight against Organized Crime and Corruption: Strengthening the Prosecutors' Network”**

The purpose of this project is to contribute to the improved cross-border and international judicial cooperation of the beneficiaries to investigate and prosecute cross-border crime, in particular organized crime and corruption. Implementing Agency for this project is GIZ.

The regional project covers the Western Balkans (Albania, Bosnia and Herzegovina, the Former Yugoslav Republic of Macedonia, Kosovo\*, Montenegro and Serbia) and has a duration of 35 months, and started on 1 December 2014.

**IPA Regional Programme 2013 “Fight against Organised Crime Cooperation in Criminal Justice'**

The purpose of this project is to contribute to the improved cross-border and international police cooperation of the beneficiaries to investigate cross-border crime, in particular organized crime and corruption. Implementing Agency for this project is Italian Ministry of the Interior -Public Security Department (PSD).

The regional project covers the Western Balkans (Albania, Bosnia and Herzegovina, the Former Yugoslav Republic of Macedonia, Kosovo\*, Montenegro and Serbia).

**Other donors**

* ***SIDA* funded 2005-2008 –** The Criminal Intelligence System (KOS), a project of the Ministry of Interior of Republic of Serbia and Swedish National Police Board, was launched in 2005. The project was carried out in the areas of data collection and analysis, and work with operational links. By 2008, some of the phases related to the development and improvement of organizational units of KOS and Ministry were implemented.
* ***SIDA funded 2014- 2017 - Support to the Strategic Development of the IT system Within the Serbian Ministry of Interior.*** The objectives of this project are to support the development of a strategic framework for the future modernization of the overall IT system within the Ministry of Interior of the Republic of Serbia (MoI) and to enable a more efficient and effective provision of police services by securing the integration of IT services between the MoI and other relevant government bodies.
* ***ОSCE-support to the Republic of Serbia –*** *Workshops, establishment of the Working group on NCIS.*

3.4 List of applicable *Union acquis*/standards:

 NA

3.5 Results per component:

**Result 1**:**Assessment and** **Recommendation on modality of implementation of National Criminal Intelligence System (NCIS)**

 Expected result indicators are:

• Report on NCIS concept with recommendation prepared;

• Concept on NCIS introduction validated by the Working group on NCIS

**Result 2:****Coordination Mechanisms of the NCIS defined**

 Expected result indicator is:

* Coordination mechanisms related to NCIS introduction prepared

**Result 3:** **Sharing** **experience on solutions and models of implementation of the NCIS in EUMS**

Expected result indicators are:

* Appropriate number of High Level civil servants of law enforcement authorities (mainly Police and Prosecutors) have obtained experience in the use of the EU MS NCIS.
* Appropriate number of civil servants of middle management level from the Ministry of Interior, police and prosecutor (central and regional level) have gained practical experience in the EU MS on the work of the operational and strategic units of NCIS.
* Appropriate number of IT civil servants (especially from Ministry of Interior, Republic Public Prosecutor's Office) have obtained experience on the IT aspects of the implementation of EU MS criminal intelligence system
* Appropriate number of civil servants (High Level) of the Ministry of Interior, Republic Public Prosecutor's Office and other relevant law enforcement bodies have been acquainted with the EUROPOL and INTERPOL networks and MS intelligence information system

**Result 4**: **Strengthened capacities of relevant institutions on development of the National Criminal Intelligence System (NCIS)**

Expected result indicator is:

* Draft sustainable program of education, via Training of trainers for appropriate participants on the practical aspects of NCIS
* Draft processes and procedures needed for establishment, roll out and follow up of NCIS

3.6 Expected activities:

*Activities related to Result 1:*

1.1 Analysis of the strategic document for the implementation of the NCIS prepared by the Multi-representative Working Group for the NCIS (through interviews, desk analysis, drafting, presentation to working group) and assessment of the technical architecture of the system.

1.2 Revision (based on the previous analysis) of the Strategy for the implementation of NCIS as prepared by the Multi-representative Working Group for the NCIS.

1.3. Organization of Workshops with the Multi-representative Working Group for the NCIS on possible models and technical aspects

*Activities related to Result 2:*

2.1 Drafting of a report on solutions for NCIS implementation and mechanisms for institutional coordination and present recommendations in order to ensure its sustainability (sub-activities: analysis of the legal framework related to NCIS, Recommendation on legal improvement related to NCIS introduction, Recommendation on Institutional framework for NCIS introduction)

2.2 Workshop on solutions for the implementation of NCIS and its legal and institutional implications

A report which includes Tasking and Coordination Group at central, regional and local levels is prepared.

*Activities related to Result 3:*

Activities related to result 3 can be achieved also (but not exclusively and only if necessary) through study visits in the member state(s)

*Activities related to Result 4:*

4.1 Drafting of a sustainable program of education, via a training-of-trainers for an adequate number of trainers on the practical aspects of NCIS (Ministry of Interior, Republic Public Prosecutor's Office and other relevant law enforcement bodies should be involved)

4.2 Providing guidelines and procedures description

4.3 Organization of a Workshop for relevant Institutions on processes and procedures of the use of data from NCIS

3.7 Means/input from the EU Member State Partner Administration\*:

The project will be carried out through a IPA Twinning light arrangement, and as such the experts should meet the formal conditions set out in the Common Twinning Manual (revision 2017).

* The short- and/or medium-term experts are responsible for delivering the outputs specified above. All the experts are expected, in close co-operation with the beneficiary and the Project Leader, to work in a coordinated manner towards achievement of the specific objectives as set out in the Twinning Fiche.

3.7.1 Profile and tasks of the PL:

The MS Project Leader will manage the project team of selected member state(s) and co-ordinate the implementation of activities.

Profile and tasks of PL:

*Requirements:*

* University degree in the field relevant for this project or equivalent experience of minimum 10 years in a relevant field
* High-ranking official currently working in the MS administration
* At least 3 years of professional experience in the area relevant to the project;
* Project management experience;
* Fluency in written and oral English language;
* Computer literacy;
* Good knowledge from EU legislation regarding intelligence collection of data

*Assets:*

* Working experience as an expert in and providing technical assistance on a national integrated criminal intelligence system
* Experience with twinning rules and procedures;
* Experience in managing or assisting in management in at least 1 project in the area of intelligence gathering /investigation;

The PL will have overall responsibility for management of the project, will be responsible for the supervision of the project activities, as well as for assisting the STE on their daily work.

3.7.2 Profile and tasks of the short-term experts*:*

Short /medium term expertise:

- Experts should be public servants/mandated body staff.

- At least three-year experience in the field of intelligence gathering /investigation;

- knowledge on information and intelligence exchange;

- experience in managing the data base of intelligence;

- knowledge on the EU legislation in relation to intelligence and related data bases;

- fluency in English.

The total time period for the STE is 8 months; however, the tasks could be carried out by several experts depending on their qualification and experience.

If and when necessary, study visit of civil servants from Ministry of Interior, Republic Public Prosecutor's Office and other relevant authorities of Serbia can be planned in order to improve their knowledge on the work of NCIS in practice, on processing intelligence data taking into consideration different roles and competences during intelligence and during pre-investigation and investigation phases.

**4. Budget**

The total budget for this Twinning project is 200.000 EUR. Total amount is covered by EU contribution. Up to 5% of the budget can be used for translation and interpretation purposes, including production of materials and other costs for the purposes of trainings, seminars and visibility activities.

**5. Implementation Arrangements**

5.1 The Delegation of the European Union to the Republic of Serbia will be responsible for tendering, contracting, accounting, monitoring and evaluating.

**EUD Contact person:**

Marcello Repici, Project Manager

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5.2 Institutional framework

Main Beneficiary is the Ministry of Interior (MoI). The General Police Directorate (hereinafter: Directorate) performs its police and other internal affairs determined by the law that are related to: security protection of life, rights, freedoms and personal integrity of citizens, as well as support to the rule of law; security protection of the property; prevention, detection and solving of criminal offences, misdemeanour and other violent acts, other sorts of fight against crime and elimination of its organized and other forms; detection and finding of perpetrators of criminal offences, misdemeanour and other violent acts and bringing them to the competent institutions; finding other persons who are wanted (persons of interest); protection of persons involved in criminal proceedings; international assistance and other sorts of international cooperation; maintenance of public order, provision of assistant and protection of safety of endangered persons; security of public gathering of citizens; protection of certain persons, institutions, objects, spaces, foreign diplomatic and consular offices; regulation and control of traffic, providing assistance and overview of traffic on roads; protection of state borders and control of its crossing; implementation of regulations on foreigners; illegal migrations and human trafficking; procurement, keeping and carrying weapons and ammunitions; citizenships, unique identification number, identification documents, passports, residence and temporary residence of citizens, vehicle registration and other administrative affairs; performance of other work determined by the law and bylaws.

The Directorate is also responsible for analysing and assessing public safety in the territory of the Republic of Serbia, predicts most likely development of security situation, performs risk assessment and assessment of status and trends of crime; develop strategy plan, defines strategic objectives, designs and follows up performance indicators.

In order to ensure smooth implementation of the project, a Steering Committee will be established comprising representatives from the General Police Directorate of Ministry of the Interior, Prosecutor as well as representative of the Serbian institution that will be part of NCIS and the EU Delegation to the Republic of Serbia.

Changes in the aforementioned institutional framework resulting from the project are not foreseen.

5.3 Counterparts in the Beneficiary administration:

5.3.1 Contact person:

Ms Marina Tomašević Komadinić, Coordinator for international cooperation and EU integration, Police Directorate, Ministry of Interior of the Republic of Serbia

Address: Bulevar Mihajla Pupina 2, 11070 Belgrade

5.3.2 PL counterpart

**BC Project Leader:**

Ms Marina Tomašević Komadinić, Coordinator for international cooperation and EU integration, Police Directorate, Ministry of Interior of the Republic of Serbia

Address: Bulevar Mihajla Pupina 2, 11070 Belgrade

**6. Duration of the project**

8 months***.***

**7. Sustainability**

The Project will be fully implemented in line with strategic objectives and guidelines defined above in order to contribute to preparation for establishment of National Criminal Intelligence System (NCIS). Activities would lead to further analysis of the Concept of National Criminal Intelligence System (NCIS) according to standards and best practice in EU Member States and in line with assignment of the Multi-representative Working Group (MWG).It will also enhance the capacities through the obtaining experience from twining partner in this area.

Under the project, police officers will also improve knowledge in the use of methodology for training program preparation and procedure and processes related to exchange of data.

Horizontally to all planned measures, the action will adopt an approach intended to maximise the capacity building effect and ensure sustainability of results. In particular:

* Any development of new strategic document or amendments will be carried out respecting all national procedures, especially those related to (fiscal/ regulatory) impact assessments, public consultations, inter-ministerial coordination; fast-track adoption procedures will be avoided. Prior to legislative drafting support, assistance will facilitate early stage stakeholder involvement and will provide analytical prerequisites (concept support, option analysis). Actual development of policy and legislatives outputs will be mainly done by the beneficiaries and even if particular textual drafting is partly done by experts, this work should be paired with capacity building of the beneficiary (introduction of international examples, detailed explanation of proposed texts etc.);
* Any manual/guidelines will be mainly developed by the beneficiary institutions and will be simple enough to be regularly reviewed and updated by the beneficiaries without further external support. Any guidelines or procedures developed under this action will not contradict any legal provision of the country.

Staff benefiting from trainings/study visits shall transfer knowledge through subsequent trainings to their colleagues. Where relevant, the training programmes could be included in the training curriculum of the national training institution. Staff should have lifelong learning opportunities to acquire the knowledge and skills they need to fulfil their tasks.

Smooth and effective functioning of the achieved results will be guaranteed by the relevant human and financial resources contribution. The Beneficiary should describe how in its budget planning (Medium-Term Business Planning or alike) it has planned necessary resources ensuring the sustainability.

**8. Crosscutting issues** *(equal opportunity, environment, climate etc…)*

**Equal opportunity**

Based on the fundamental principles of promoting equality and combating discrimination, participation in the project will be guaranteed on the basis of equal access regardless of sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation.Ministry of Interior of the Republic of Serbia is committed to promoting equality of opportunity for women and men in terms of employment, service delivery and involvement. This project should ensure adequate representation of women in the activities of the project.

**Environment**

The environmental impact of this project will be limited. It will not have a negative impact on the environment nor jeopardise environment, health and security in the future. The project will be delivered in the most environmentally friendly way possible, including the recycling of paper and the reduction of paper-based activities to the absolute minimum, including through distribution of project materials through uploading them on intranet/internet. The project has no negative effect on the environment.

**Minorities**

Inclusion of more minority group police officers in the Internal Affairs Sector will add to its reputation as being fair and unbiased. Ministry of Interior encourages promotion of diversity within the police and especially in Internal Affairs Sector.

**9. Conditionality and sequencing**

Strong cooperation and commitment of the beneficiary institution is expected in order to achieve project objectives.

Beneficiaries' institutions are ready to commit the necessary time and resources to maximize the benefits of the Twinning project. Significant staff time will be required from the Benefificiary Country in all aspects of the project.

At both senior an operational level there must be strong commitment and support provided by the beneficiary institution for smooth implementation of the project.

**10. Indicators for performance measurement**

See Section 3.5

**11. Facilities available**

The beneficiary will provide the MS twinning partner with adequate office space for the experts, meeting rooms and equipment necessary for relevant everyday activities and training foreseen in twinning fiche

**ANNEXES TO ACTION DOCUMENT**

1. Logical framework matrix in standard format

2. List of relevant Laws and Regulations

**ANNEX I: Logical framework matrix in standard format**

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| --- | --- | --- |
|  | Contracting period expires 3 years after the signing of the Financing Agreement | Execution period expires 5 years after the signing of the Financing Agreement |
| Total budget: **EUR 200000**  | IPA budget: **EUR 200000** |
| **Overall objective** | **Objectively verifiable indicators** | **Sources of Verification** |  |
| To support Serbia’s commitment in meeting EU standards in the field of safety and security including through implementation of Action Plan on Chapter 24 and Accession Negotiation for Chapter 24: Justice, Freedom and Security | Number of activities within Action Plan for Chapter 24 implemented (in particular 6.2.2, Recommendation 2: "*prepare for the establishment of a single centralised criminal intelligence system and a safe platform for communicating between law enforcement bodies.*  | EU Progress reports Reports of Ministry in charge of Chapter 24 |  |
| **Project purpose** | **Objectively verifiable indicators** | **Sources of Verification** | **Assumptions** |
| To prepare for the establishment of a single National centralized criminal intelligence system and a safe platform for communicating between law enforcement bodies in order to fight efficiently against organized crime. | Ensure better connection of relevant databases (including an analysis of the costs,, administrative resources, budget and training needs) and improve the collection of unified crime statistics. | EU Report on Chapter 24Project implementation and evaluation reportsImplementation of National Strategy and Action Plan for Chapter 24 | Supplies tender launched  |
| **Results** | **Objectively verifiable indicators** |  | **Assumptions** |
| Assessment and Recommendation on modality of implementation of National Criminal Intelligence System (NCIS) |  |  |  |
| Coordination Mechanisms of the NCIS defined |  |  |  |
| Sharing experience on Solutions and model of implementation of the NCIS in EU MS |  |  |  |
| Strengthened capacities of relevant institutions on development of the National Criminal Intelligence System (NCIS) |  |  |  |

**ANNEX II**

**Reference to laws, regulations and strategic documents:**

**Relevant National documents:**

**Strategic documents:**

**Serbia 2016 Progress Report**

Serbia Report 2016

<http://ec.europa.eu/enlargement/countries/package/index_en.htm>

**EU Common Position and the interim benchmarks for Chapters 24:**

<http://data.consilium.europa.eu/doc/document/AD-21-2016-INIT/en/pdf>

**The Screening Report and the Action Plan for the Chapter 24:**

<http://www.mup.gov.rs/wps/wcm/connect/36e98096-9938-4aaf-b36c-e413bfbcac57/Treca_verzija_AP_27_03_2015.pdf?MOD=AJPERES&CVID=kTXD4Ry>

**Law on organization and jurisdiction of government authorities in suppression of organized crime, terrorism and corruption:**

<http://www.paragraf.rs/izmene_i_dopune/241116-zakon_o_organizaciji_i_nadleznosti_drzavnih_organa_u_suzbijanju_organizovanog_kriminala_terorizma_i_korupcije.html>

**National Programme of Serbia for the Adoption of the EU Acquis for the period 2016-2018 (NPAA)**

**Legislation**

Law on Police

Criminal Procedure Code

Criminal Code

1. For Twinning Light the project Fiche should be detailed as it will form an annex to the Twinning Light Grant Contract together with the selected Member State proposal. The Twinning Light project Fiche, besides all the data and information mentioned under section 2.1.1, provide also concrete indications on how the work plan should be established, on the suggested schedule of activities, on the profile of short-term experts and on indicators and targets that should be used to ensure the timely achievement of the mandatory results. [↑](#footnote-ref-1)